

Jackson-Canton Joint Economic  
Development District 19-002  
Stark County, Ohio

*Financial Statements*

For the Year Ended  
December 31, 2021



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**Jackson-Canton Joint Economic Development District 19-002**  
STARK COUNTY, OHIO  
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## **Jackson-Canton Joint Economic Development District 19-002**

### **Stark County, Ohio**

#### *Management's Discussion and Analysis*

*For the Year Ended December 31, 2021*

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The discussion and analysis of the Jackson-Canton Joint Economic Development District's 19-002 (the "JEDD 19-002") financial performance provides an overall review of the JEDD 19-002's financial activities for the year ended December 31, 2021. The intent of this discussion and analysis is to look at the JEDD 19-002's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the JEDD 19-002's financial performance. Comparative information will be reported when available.

### **Financial Highlights**

- The JEDD 19-002 was established by an agreement entered into by the City of Canton, Ohio and Jackson Township, Ohio effective March 10, 2020.
- 2021 receipts and disbursements were \$17,496 and \$17,134, respectively, with overall net position increasing \$362.

### ***Using this Annual Financial Report***

This report is designed to allow the reader to look at the financial activities of the JEDD 19-002 as a whole and is intended to allow the reader to obtain a summary view or a more detailed view of the JEDD 19-002's operations, as they prefer.

The Statement of Net Position and the Statement of Activities provide information from a summary perspective showing the effects of the operations for the year ended December 31, 2021 and how they affected the operations of the JEDD 19-002 as a whole.

### ***Basis of Accounting***

The JEDD 19-002 has elected to present its financial statements on the cash basis of accounting. This cash basis of accounting is a comprehensive basis of accounting other than generally accepted accounting principles. The cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions.

Essentially, the only assets reported on this strictly cash receipt and disbursement presentation in a statement of net position will be cash and cash equivalents. The statement of activities reports cash receipts and disbursements, or in other words, the sources and uses of cash and cash equivalents. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis accounting.

### ***Reporting the JEDD 19-002 as a Whole***

#### *Statement of Net Position and the Statement of Activities*

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole JEDD 19-002, presenting both an aggregate view of the JEDD 19-002's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending.

**Jackson-Canton Joint Economic Development District 19-002**

**Stark County, Ohio**

*Management's Discussion and Analysis*

*For the Year Ended December 31, 2021*

These two statements report the JEDD 19-002's *net position* and *changes in net position*. This change in net position is important because it tells the reader that, for the JEDD 19-002 as a whole, the *financial position* of the JEDD 19-002 has improved or diminished. The causes of this change may be the result of many factors, some financial, some not.

Table 1 provides a summary of the JEDD 19-002's net position for 2021 compared to 2020:

**Table 1**  
**Net Position - Cash Basis**

	<u>2021</u>	<u>2020</u>	<u>Change</u>
<b>Assets</b>			
<i>Total Assets</i>	\$ 362	\$ -	\$ 362
<b>Net Position</b>			
<i>Total Net Position</i>	<u>\$ 362</u>	<u>\$ -</u>	<u>\$ 362</u>

Table 2 shows the changes in net position for 2021 compared to 2020:

**Table 2**  
**Changes in Net Position - Cash Basis**

	<u>2021</u>	<u>2020</u>	<u>Change</u>
<b>Disbursements</b>			
Economic Development	\$ 17,134	\$ 8,813	\$ 8,321
<b>Receipts</b>			
General Receipts:			
Income Taxes	17,496	8,813	8,683
<i>Change in Net Position</i>	362	-	362
<i>Net Position at Beginning of Year</i>	-	-	-
<i>Net Position at End of Year</i>	<u>\$ 362</u>	<u>\$ -</u>	<u>\$ 362</u>

**Jackson-Canton Joint Economic Development District 19-002**

**Stark County, Ohio**

*Management's Discussion and Analysis*

*For the Year Ended December 31, 2021*

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***Reporting the JEDD 19-002's Most Significant Funds***

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been safeguarded for specific activities or objectives. The JEDD 19-002, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related requirements. All activities of the JEDD 19-002 are reported in the general fund.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Governmental Activities and General Fund**

The funding for the governmental activities comes from municipal income tax. The City of Canton, Ohio levies a municipal income tax of 2.5 percent on all salaries and net profits. The City of Canton collects the income tax and remits it to the JEDD 19-002 for distribution in accordance with the JEDD 19-002 agreement the City of Canton and Jackson Township, which established the JEDD 19-002.

All receipts collected were disbursed based on the allocation agreed to by the City of Canton and Jackson Township. Receipts associated with net profit taxes are recognized when received or when income tax returns are remitted by local businesses.

Payment allocation will not always match the percentage split reported in Note 3 due to the timing of settlement payments made to the City of Canton and Jackson Township.

***Contacting the JEDD 19-002's Finance Department***

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the JEDD 19-002's finances and to show the JEDD 19-002's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer, City of Canton, 424 Market Ave., North, 4<sup>th</sup> Floor, Canton, Ohio 44702.

**Jackson-Canton Joint Economic Development District 19-002**

**Stark County, Ohio**

*Statement of Net Position - Cash Basis*

*December 31, 2021*

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	<u>Governmental Activities</u>
<b>Assets</b>	
Cash with Fiscal Agent	\$ 362
<i>Total Assets</i>	<u>362</u>
<b>Net Position</b>	
Unrestricted	<u>362</u>
<i>Total Net Position</i>	<u><u>\$ 362</u></u>

See accompanying notes to the basic statements.

**Jackson-Canton Joint Economic Development District 19-002**

**Stark County, Ohio**

*Statement of Activities - Cash Basis*

*For the Year Ended December 31, 2021*

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	<u>Governmental Activities</u>
<b>Disbursements</b>	
Economic Development:	
Income Tax Disbursements, Jackson Township	\$ 10,734
Income Tax Disbursements, City of Canton	4,600
Professional Services	<u>1,800</u>
<i>Total Program Disbursements</i>	<u>17,134</u>
<b>Receipts</b>	
General Receipts:	
Income Taxes	<u>17,496</u>
<i>Change in Net Position</i>	362
<i>Net Position at Beginning of Year</i>	<u>-</u>
<i>Net Position at End of Year</i>	<u><u>\$ 362</u></u>

See accompanying notes to the basic financial statements.

**Jackson-Canton Joint Economic Development District 19-002**  
**Stark County, Ohio**  
*Balance Sheet - Cash Basis*  
*Governmental Fund*  
*December 31, 2021*

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	<u>General Fund</u>
<b>Assets</b>	
Cash with Fiscal Agent	\$ 362
<i>Total Assets</i>	<u>\$ 362</u>
<b>Fund Balance</b>	
Unassigned	\$ 362
<i>Total Fund Balance</i>	<u>\$ 362</u>

See accompanying notes to the basic financial statements.



**Jackson-Canton Joint Economic Development District 19-002**  
**Stark County, Ohio**  
*Statement of Receipts, Disbursements and Changes in Fund Balance - Cash Basis*  
*Governmental Funds*  
*For the Year Ended December 31, 2021*

	General Fund
<b>Receipts</b>	
Income Taxes	\$ 17,496
<i>Total Receipts</i>	17,496
<b>Disbursements</b>	
Current:	
Economic Development:	
Income Tax Disbursements, Jackson Township	10,734
Income Tax Disbursements, City of Canton	4,600
Professional Services	1,800
<i>Total Disbursements</i>	17,134
<i>Net Change in Fund Balance</i>	362
<i>Fund Balance Beginning of Year</i>	-
<i>Fund Balance (Deficit) End of Year</i>	\$ 362

See accompanying notes to the basic financial statements.

## **Jackson-Canton Joint Economic Development District 19-002**

### **Stark County, Ohio**

*Notes to the Financial Statements*

*For the Year Ended December 31, 2021*

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#### **NOTE 1 – DESCRIPTION OF THE JEDD 19-002**

The Jackson-Canton Joint Economic Development District 19-002 (the “JEDD 19-002”) was created by an agreement (in effect as of March 10, 2020) entered into by Jackson Township (the “Township”) and the City of Canton (the “City”) for the purpose of facilitating economic development to create and preserve jobs and employment opportunities and improve the economic welfare of the people in the JEDD 19-002 district, the City, the Township, Stark County, and the State of Ohio. The City Treasurer shall be the appointed “Administrator” of the JEDD 19-002 and will administer, collect, and enforce the income tax on behalf of the JEDD 19-002, which income tax has been levied in the JEDD 19-002 by the Board pursuant to the contract.

The Board of Directors consists of five members. One member from the City and the Township, one member representing the employer located within JEDD 19-002 appointed by the Township Trustees, one member representing the persons working within JEDD 19-002 appointed by Township Trustees, and the Chair of the Board shall be selected as set forth in the Ohio Revised Code Section 715.78(A)(1)(e). The member from the City shall be the Mayor or an elected member of Council, who is appointed by the Mayor and approved by Council. The Township member shall be from the Board of Township Trustees.

The term of the contract for the existence of the JEDD 19-002 shall be for fifty years from the date of the agreement. The agreement will be renewed for an additional fifty year term unless either party, by official legislative action, gives written notice to the other party of its intent not to renew on or before ninety days prior to the extension of the initial term.

The management of the JEDD 19-002 believes that these financial statements present all activities for which the JEDD 19-002 is financially accountable.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in the Basis of Accounting section of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the JEDD 19-002’s accounting policies.

##### ***Basis of Presentation***

The JEDD 19-002’s basic financial statements consist of government-wide statements, including a Statement of Net Position – Cash Basis and a Statement of Activities – Cash Basis, and fund financial statements, which provide a more detailed level of financial information.

##### ***Government-wide Financial Statements***

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis display information about the JEDD 19-002 as a whole. These statements include the financial activities of the primary government.

## **Jackson-Canton Joint Economic Development District 19-002**

### **Stark County, Ohio**

*Notes to the Financial Statements*

*For the Year Ended December 31, 2021*

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The Statement of Net Position presents the financial condition of governmental activities of the JEDD 19-002 at year-end. The Statement of Activities presents a comparison between direct disbursements and program receipts for each program or function of the JEDD 19-002's governmental activities. Direct disbursements are those that are specifically associated with a service, program, or department and therefore are clearly identifiable to a particular function. JEDD 19-002 did not receive any program receipts and the only general receipts reported were for income tax collections. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing or draws from the general receipts of the JEDD 19-002.

#### ***Fund Financial Statements***

During the year, the JEDD 19-002 segregates transactions related to certain JEDD 19-002 functions or activities in a separate fund in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the JEDD 19-002 at this more detailed level. All activities of the JEDD 19-002 are reported in one fund, the general fund.

#### ***Fund Accounting***

The JEDD 19-002 uses one fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The only category of funds reported for the JEDD 19-002 is governmental.

#### ***Governmental Funds***

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used.

#### ***Basis of Accounting***

The JEDD 19-002's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the JEDD 19-002's financial records and reported in the financial statements when cash is received rather than when earned, and disbursements are recorded when cash is paid rather than when a liability is incurred.

#### ***Budgetary Data***

The Ohio Revised Code does not require the JEDD 19-002 to budget annually; therefore, budgetary information for the JEDD 19-002 is not presented in the basic financial statements.

#### ***Cash with Fiscal Agent***

All monies received by the JEDD 19-002 are held by the City which serves as fiscal agent. At year-end, there was no cash with fiscal agent. The money is held by the City in a pooled account with other City funds and therefore cannot be classified by risk under GASB Statement 40. Any risk associated with the cash of the City as a whole may be obtained from their audit report or by contacting the City directly.

# Jackson-Canton Joint Economic Development District 19-002

## Stark County, Ohio

Notes to the Financial Statements

For the Year Ended December 31, 2021

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### ***Fund Balance***

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the JEDD 19-002 classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of the JEDD 19-002. Those committed amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the JEDD 19-002 for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Directors. The Board of Directors has, by resolution, authorized the Administrator to assign fund balance. The Board of Directors may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The JEDD 19-002 applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Jackson-Canton Joint Economic Development District 19-002**

**Stark County, Ohio**

*Notes to the Financial Statements*

*For the Year Ended December 31, 2021*

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***Net Position***

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At December 31, 2021, there was no net position restricted by enabling legislation.

The JEDD 19-002 applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**NOTE 3 – INCOME TAXES**

The City of Canton passed a tax levy, effective July 1, 2018, that increased the income tax rate to 2.5 percent. The 0.5 percent of the 2.5 percent tax collected shall be retained by the City and not subject to division with the Township. The Township will receive revenue equal to 1.0 percent of the payroll and net profits of the businesses earned within District 19-002 and the City will receive 1.5 percent.

In order to finance the public improvements to be constructed within District 19-002, the Township, the City, ABC Development, LLC and a Port Authority entered into a Cooperative Agreement that includes tax increment financing (TIF). As part of the Economic Development Plan, the City and the Township agree to contribute a portion of their respective shares of the income tax collected within District 19-002 to assist with the repayment of the project financing. For the first ten years the City will contribute 0.75 percent of its 1.5 percent share, and the Township will contribute 0.25 percent of its 1.0 percent share. Beginning in year eleven, the parties shall retain the full amount of their share of the tax on income and net profits of businesses located within District 19-002.

**NOTE 4 – CONTRIBUTIONS**

As part of the contract forming the JEDD 19-002, the City provides certain services to the JEDD 19-002. The Treasurer of the City is the Administrator of the income tax of JEDD 19-002. The Administrator is responsible for the receipt, safekeeping and investment of the income tax receipts collected within the JEDD 19-002. The Administrator may utilize the personnel of the City's Division of Taxation and others to assist in carrying out the duties of the administrator. The fair value of the services provided are not determined and not recorded in the financial statements.

**NOTE 5 – CONTRACTUAL COMMITMENTS**

The JEDD 19-002 has no contractual commitments at December 31, 2021.